#### **CITY OF PLYMOUTH**

Subject:	Joint Performance and Finance Report
Committee:	Cabinet
Date:	16 November 2010
Cabinet Member:	Councillor Bowyer and Councillor Sam Leaves
CMT Member:	СМТ
Author:	Sandra Wilson, Corporate Accountancy and Finance Manager, Patrick Hartop, Policy and Performance Officer
Contact:	Tel: 01752 304942 e-mail: sandra.wilson@plymouth.gov.uk
	patrick.hartop@plymouth.gov.uk
Ref:	SW/Fin0910
Key decision :	No
Part:	I

#### **Executive Summary:**

This report outlines the performance and finance monitoring position of the Council as at the end of the second quarter, September 2010.

The primary purpose of this report is to detail how the Council is delivering against its key performance indicators in terms of performance, and its financial measures using its capital and revenue resources. It is deliberately strategic in focussing on key areas of performance, expenditure, and risk, and includes under each Departmental Business section a scorecard, incorporating a summary of performance.

At this stage, the Council is forecasting a revenue overspend at year end of  $\pounds$ 3.342m (June quarter reported an overspend of  $\pounds$ 5.727m) against a net revenue budget of  $\pounds$ 201.824m (1.28%). The Main variations relate to

• Children's Services £1.839m:

The department continues to experience a high number of children in care which is causing pressure on the budget. Early intervention services have reduced the forecast overspend and will continue to be developed to address the challenges. There is also a forecast increase in the cost of transporting children with complex needs, and officers are currently reviewing the children's transport policy and will present options to Cabinet at a future meeting.

• Community Services £1.550m:

The main reason for the overspend in community services is due to an underlying increase in demand and complexity of needs in Learning Disability services relating to long stay residential services and supported living, and an increase in short stay residential and nursing care. The transformation agenda continues to shape the future of adult social care services in Plymouth. In terms of environmental services an ageing fleet of specialist vehicles has led to an increase in repair costs and increases in subsequent vehicle hire costs, which has been offset by a general

reduction in the levels of waste going to landfill and other management action to contain spend.

These variations exclude any variance on the agreed delivery plans for the year and the in-year reduction target. At the end of September 2010 required delivery plan actions total  $\pounds$ 13.499m of which  $\pounds$ 4.221m are still at some risk of non achievement.

The Comprehensive Spending Review as announced on 20 October 2010 will have implications for the future revenue and capital funding of the Council. At this date the full implications are still being studied and will be referred to in the next quarterly report. The Medium Term Financial Strategy will also be updated to reflect changes as they become apparent. However the in year revenue and capital funding reductions previously announced in the emergency budget have been reflected within this years planning and delivery plans and are included in the figures in this report.

A separate report on the capital programme was presented to full Council on 11 October 2010, with the movement in the programme reflected in the monitoring report. The latest approved Capital Programme for the year now stands at £93.142m. Actual spend to the end of September 2010 is £28.441m, or 31%. Further new schemes totalling £0.544m are to be referred to full Council for inclusion on the programme.

The comprehensive spending review indicated that local authority funding for capital schemes was facing a reduction of up to 45%. Until the full implications of the CSR, have been identified, a hold has been placed on any further new commitments against any unringfenced funding within the Capital Programme. Commitments will only be made against schemes where secured external funding will be lost if commitments are not made or where projects are ensuring legislative compliance and failure to commit will leave the council at risk.

# Corporate Plan 2010-2013 as amended by the four new priorities for the City and Council:

This quarterly report is fundamentally linked to delivering the priorities within Council's corporate plan.

#### Implications for Medium Term Financial Plan and Resource Implications: Including finance, human, IT and land

It is intended that the Medium Term Financial Forecast will be updated regularly throughout the year to take account of the variances and pressures identified through the quarterly reports.

# Other Implications: e.g. Section 17 Community Safety, Health and Safety, Risk Management, Equalities Impact Assessment, etc. N/a

#### **Recommendations & Reasons for recommended action:**

That Cabinet approve:-

- 1. Directors progressing urgently further Delivery Plans and outstanding actions to address the remaining shortfall in 2010/11.
- 2. Cabinet note the latest 2010/11 capital forecast of £92.179m and Council be requested to approve that the following new schemes (included in the latest forecast) be added to the programme for 2010/11:

Brickfields improved Athletics facilities £0.133m Reinstatement of playing fields at Lipson Vale £0.407m

- 3. The transfer of £2.333m from earmarked reserves to an Invest to Save reserve.
- 4. The budget virements as outlined in section 12.3 be formally approved by Cabinet in accordance with Financial Regulations.
- 5. The Cabinet approve that the land and properties, as outlined in **Appendix E**, be appropriated from the HRA to the General Fund.

#### Alternative options considered and reasons for recommended action:

Actions are recommended in response to specific variances in either performance and / or finances identifed throughout the report.

#### Background papers:

- Plymouth City Council Corporate Plan 2010-13
- 2010/11 Budget Papers
- Plymouth City Council Medium Term Financial Strategy revised June 2010
- Joint Finance and Monitoring report to 30 June 2010, reported to Cabinet 10 august 2010

#### Sign off:

Fin	djn1 011. 007	Leg	1009 6/DV S	HR	N/A	AM	N/A	IT	N/A	Strat Proc	N/A
Originating SMT Member: Malcolm Coe, AD Finance, Assets & Efficiencies											

#### Plymouth City Council Performance and Finance Monitoring – 2010/11 Figures up to and including 30 September 2010

#### 1. Introduction

- 1.1 The Council continues to improve its financial and performance management arrangements, placing greater ownership and accountability on departmental management teams in relation to improving performance and delivering against budget. This is the second quarterly report for 2010/11 and covers the period to 30 September 2010.
- 1.2 In line with the previous report, a score card focusing on the areas of concern and actions being undertaken to remedy the shortfalls has been included within each Directorate report. Budget monitoring this year places a greater focus on the monitoring of delivery plan actions by the departments and progress against delivery now has been included within the report.
- 1.3 As reported in the previous report, a detailed review of the reserves and provisions held by the Council have been undertaken during the period, with a recommendation that a number of reserves be removed and the balance transferred to a revenue 'Invest to Save' reserve to assist with the transformational change programme/future budget saving options. Further detail is given in Section C, Corporate Items and Cross Cutting issues and also in **Appendix B**.
- 1.4 A balanced scorecard for key Human Resources indicators for the Council, for Departments and for budget holders is still under development for inclusion in future reports.
- 1.5 This report contains the following sections and Appendices:-

Section 'A' - Executive Summary - Performance

Section 'B' - Executive Summary - Finance

- Revenue
- Income Summary
- Capital
- VFM

Section 'C' – Departmental Performance & Finance Report

- Department scorecards
- Department Budget Delivery Plans
- Department Risk items
- Departmental Medium Term Issues
- Corporate Items and Cross Cutting Issues

Section 'D' - Concluding Remarks

Section 'E' - Recommendations

#### **Appendices**

Appendix A – Finance Monitoring Summary Graph.

Appendix B – Reserves identified for transfer to Invest to Save reserve.

Appendix C – Capital Programme Monitoring Summary Sheet.

- Appendix D Transfers from Reserves to meet Revenue Expenditure 2010/11
- Appendix E Schedule of HRA land and properties to be appropriated to General Fund.

#### **SECTION A - EXECUTIVE SUMMARY PERFORMANCE**

#### 2. Performance

2.1 A performance summary is provided for departments in a scorecard format along with budget variances. The narrative within the scorecard is intended to provide a high level overview with a focus on explaining corrective action where required. The scorecards use a RAG (red, amber, green) traffic light system to indicate current performance.

RAG rating key:

E	Budgets		
•	0% - 0.8% overspend / 0% - 1.8% under spend	0	0.8% - 0.99% overspend / 1.8% - 1.99% under spend
•	1% or more overspend <b>/</b> 2% or more under spend		
N	leasures – an average of all measures that sit	t within	Departments
•	Indicators are on track	0	the <b>AVERAGE</b> of all indicators is up to 15% off target
	The <b>AVERAGE</b> of all indicators is more than 15% off target		

#### Key performance issues to note

#### 2.2 Development

#### Strategic Housing

Overall most indicators are performing to target including those covering energy efficiency, homelessness and fuel poverty. Performance is not on target in relation to the removal of Category 1 hazards from private sector housing, (62 have been removed against a target of 250 for the year). The number of inspections of homes in multiple occupation is also slightly off target at 67 against a target of 75.

#### 2.3 Corporate Support

#### **Finance Assets and Efficiencies**

The cumulative 'in year' collection rate for Council Tax was 53.83% at the end of September against the target of 53.97%. In order to improve the 'in year' collection rate, we are continuing to promote the more proactive collection methods such as direct debit, website and phone transactions and use of cash machines.

At 20 days Performance of Timeliness of processing housing and council tax benefit claims is currently beating the local target set of 20.80 days. This is an improvement on the same period last year when performance stood at 23.40 days. However, significant improvement is needed to exceed the unitary average of 9 days. To make progress against this, we are building on the success of the 'lean systems' pilot, integrating housing benefit officers with council tax collection and customer services staff to work within a mixed team environment focused on customer needs.

#### Human Resources

Over 80% of all council employees received their annual performance appraisal by the end of September 2010, which was the deadline for receiving all appraisals. To increase performance towards the target of 100% all Assistant Directors have been provided with lists of outstanding appraisals. This information will be followed up by HR to ensure any issues are resolved and support is given in tackling poor performers

#### **Customer Services**

Customer Services were awarded the national accolade of Gov Metric Council of the Year for the best use of customer feedback in service improvement. Call handling performance remains strong with 91.1% of calls answered against a target of 80%. However, despite this strong performance against target 11 separate telephony downtime incidents were recorded. The business case for the new telephony system was approved by the Capital Delivery Board and installation of the new system is timetabled for Q1 2011.

#### 2.4 Community Services

### Culture Sport and Leisure

The leisure management project is ahead of schedule with three organisations bidding for the contract. There is also an opportunity for an earlier contract start date, which will smooth the transition from the current sports facilities to the new Plymouth Life Centre. The Plymouth Life Centre project is still on track and on budget.

#### **Environmental Services**

The percentage of waste going to land fill remains on target at 59.10% which is 2.58% lower than the same period last year. The household recycling rate for the quarter is 35.42% which is 2.5% higher than the same period last year. However, this is lower than the seasonally adjusted target of 42% for the period which means the annual target (36%) is at risk. In response to this position, a student recycling information pack aimed at promoting a culture of re-use has been produced.

Over the last quarter, Environmental Services has celebrated a number of awards and achievements including a Britain in Bloom Gold Award for the Parks Department; the Royal Horticultural Society's Neighbourhood Award (across 24 of the City's neighbourhoods), plus Green Flags for the Hoe and Freedom Fields.

#### Adult Social Care

Adults, older people and carers receiving Self Directed Support (SDS) is on target (15% against an annual target of 30%). Trends will be closely monitored to ensure continued progress towards the annual target. Targets for adults with learning disabilities in settled accommodation and in employment are significantly lower than planned. Activity underway to improve performance includes increasing the number of reviews completed, plus a series of operational improvements. Trends will be closely monitored to improve progress towards the annual target.

#### 2.5 Children's Services

#### Social Care

Whilst Quarter 2 has reported improvement in some performance measures, a number do not meet their target. 60.7% of initial assessments were completed on time, an improvement over last quarter. The timing and quality of initial and core assessments is one of our top priorities with intensive focus in this area. The number of Children subject to a Child Protection Plan has increased from 363 to 384, however the number of Children in Care has reduced from 435 to 433.

#### Learner and Family Support

The majority of indicators are meeting their targets, however, uptake of school lunches in both the primary and secondary sectors, whilst increasing, are not meeting their national targets. We anticipate that publicity campaigns, new menus and event days will have a positive impact on awareness and uptake. The number of SEN Statements issued (within 26 weeks) are short of the desired target. Action Plans put in place still need time to develop and are being reviewed on a regular basis to ensure effective delivery.

#### 2.6 Development of indicators to measure Plymouth's priorities

Work on identifying Level 1, 2 and 3 indicators to monitor Plymouth's four priorities is near completion. 21 Level 1 indicators have been identified as high level indicators, which we will share with our partners to monitor against achieving the City's vision. The Council has identified 27 Level 2 indicators which will represent the Council's main contribution to the Level 1 indicators.

Our public sector partners are in the process of developing their own Level 2 indicators and once these are ready they will be reviewed alongside our own to make sure they robustly support the Level 1 indicators. We are in the process of developing a set of Level 3 indicators which underpin our Level 2 indicators and at the same time monitor other critical aspects of council performance. Once the indicators have been finalised at the beginning of November, work will begin on establishing targets and accountabilities. The next quarterly performance report will be based on the new Level 2 and 3 indicators. Level 1 indicators will be monitored on an annual basis by the Council and Plymouth 2020 Partnership.

# **SECTION B EXECUTIVE SUMMARY – FINANCE**

#### 3. General Fund Revenue Budget

3.1 Table 1 shows the revenue monitoring position for each Directorate for the period up to 30 September 2010.

DEPARTMENT	Latest Approved Budget	Latest Forecast Outturn	Monitoring Variation to 30 September	Movement in Period
	£000	£000	£000	£000
Director for Children and Young People	51,822	53,661	1,839	(1,356)
Director for Community Services	111,180	112,730	1,550	(885)
Director for Development and Regeneration	16,234	16,226	(8)	(38)
Director for Corporate Support	32,454	32,434	(20)	(87)
Chief Executive	2,160	2,141	(19)	(19)
Corporate Items and Capital Financing	(12,026)	(12,026)	0	0
TOTAL	201,824	205,166	3,342	(2,385)

#### Table 1

#### 3.2 Departmental budget variances £3.342m overspend

As shown in the table, departmental budget variances of £3.342m are forecast at the end of September 2010. Further details of the variations are outlined in the individual Directors reports in Section C of this report. The major variations are summarised below:

#### 3.2.1 Children's Services

#### Learner and Family Support

An increase in the costs of transporting children, forecast at £0.650m, is the result of children with more complex needs requiring individual transportation and in some circumstances more than one passenger assistant, as opposed to sharing journeys in minibuses. Officers are currently reviewing the Transport Policy to present options for Cabinet to consider.

#### Lifelong Learning

A wide range of delivery plans are helping to achieve a favourable year end forecast (£0.559m), including vacancy management, reviewing contracts, maximising grant.

#### Social Care

The increased numbers of children in care giving a forecast year end adverse variation of £1.960m. Although partially offset with early intervention services, the increased numbers compared to budget are, Independent Sector Placements in residential Care of 20 compared to a budget of 14 and Foster Care of 52 compared to a budget of 39. This represents a slight reduction as early intervention services continue to be developed to address the challenges.

#### 3.2.2. Community Services

#### Adult Social Care

The main net variations contained within adult social care are due to an underlying increase in demand and complexity of needs in Learning Disability services relating to long stay residential services and supported living which is offset with delivery plan savings. There has also been an increase in short stay residential and nursing care. The transformation agenda continues to shape the future of adult social care services in Plymouth.

#### **Environmental Services**

Overall, the net year end forecast overspend has reduced from £0.800m to  $\pm 0.578m$ . An ageing fleet has increased specialist vehicle repairs leading to higher repair costs and increases in subsequent vehicle hire costs, which has been offset by a general reduction in the levels of waste going to landfill and other management action to contain spend.

#### 3.3 Delivery Plans – Actions at some risk of non – achievement - £4.221m

In setting the budget for 2010/11, departmental delivery plans totalling £9.514m were agreed in order to achieve a balanced budget. Following the announcements of cuts to a number of grants and policy changes by the new coalition Government in July 2010, departments were set a further target to reduce their budgets by a further £3.985m. DMT's have now identified actions to meet the additional targets and details are outlined in the relevant Directorate reports.

However, whilst delivery plans may have been identified, the savings proposed have yet to be achieved in full. Progress against each delivery plan action is closely monitored against a RAG rating. Against total delivery plans of £13.499m, £4.221m are rated as either amber or red risk.

Table 2 below summarises the progress against delivery plans as at the end of September by department.

Department	Budget	Additional	Total	Green	Amber	Red
	Book	Savings	Delivery			
		Targets	Plan			
			Actions			
	£000	£000	£000	£000	£000	£000
Children and Young People	1,583	1,181	2,764	1,674	0	1,090
Community Services	5,273	1,596	6,869	4,652	453	1,764
Development & Regeneration	1,125	238	1,363	1,129	185	49
Corporate Support	460	820	1,280	600	550	130
Chief Executive	412	150	562	562	0	0
Corporate Items	661	0	661	661	0	0
Total	9,514	3,985	13,499	9,278	1,188	3,033

#### Table 2 – Delivery Plan Summary

#### 4 Income Summary

4.1 The position on income collection across the Council as at 30 September 2010 is shown in table 3 below:

Table	3
-------	---

Type of debt	AE Quartile	Budgeted income 2010/11	Year to date Actual % 2009/10	Year to date Actual % 2010/11	Achieved % 2009/10	Year end Target % 2010/11	Year end Projected % 2010/11
Council Tax	4	£93m	53	54	95	96.5	96
NNDR	2	£80m	61	62	96	97.5	97.5
Sundry Debt	n/a	£46m#	90*	91^	96^	92.5	92.5^
Commercial Rent	n/a	£5m#	86*	94^	98^	90	90^
Trade Waste	n/a	£1m#	88*	99^	99^	94	94^
Adult Residential Care	n/a	£9m#	92*	92^	95^	94	94^

# Sundry debt fluctuates during the year. Figures shown are an average per annum for a rolling 12 month period.

^ Does not include debt which has been raised in the last 30 days. \* Estimated

- 4.2 Council Tax projected collection levels have slightly fallen and action to reverse this has been taken with changes to collection processes. This has resulted in an increased number of court summons being issued against last years levels, (as non compliance is dealt with at an earlier stage). Current collection levels are still in excess of last year so there is reasonable confidence that we will achieve the 96.5% target for collection.
- 4.3 Our in year collection of NNDR remains ahead of the profiled target.
- 4.4 Collection of sundry debt remains a challenge. Action has been taken to bring the billing and recovery of commercial rent under the responsibility of Finance, Assets & Efficiencies and this function now sits under the control of the Income Maximisation Manager, this will ensure synergy in collection strategies, to optimise collection rates and promote cross function working. Performance is still tracking above previous year levels, and we remain on target to achieve overall collection of 92.5%.

#### 5. Capital Programme

5.1 The Capital programme for the year was approved by Council on 3 March 2010 at £99.941m. This increased to £100.415m, as reported in the June 2010 report, as a result of slippage and other movements in the programme. A separate report on the capital programme was presented to and approved by full Council on 11 October 2010 which revised the programme downwards to £93.142m.

Table 4 shows the movement in the approved programme since the last quarterly report and the full Council report.

	Latest Forecast June 2010	Further variations reported to Council 11 <sup>th</sup> October 2010	Latest Budget Approved at Oct Council	Sept 2010 Variations/ Re- Profiling	Sept 2010 New Projects for Approval	Latest Forecast Sept 2010
	£000	£000	£000	£000	£000	£000
Children and Young people	39,224	(3,588)	35,636	(1,279)	0	34,357
Community Services	29,526	(4,064)	25,462	(232)	540	25,770
Development & Regeneration	30,845	(2,033)	28,812	8	0	28,820
Corporate Support	820	2,412	3,232	0	0	3,232
Total Capital Programme	100,415	(7,273)	93,142	(1,503)	540	92,179

#### Table 4

5.2 The latest approved capital budget for 2010/11 is £93.142m which was reported to Full Council on 11<sup>th</sup> October 2010.

At the end of September the revised forecast of spend for 2010/11 is £92.179m. Actual expenditure totalled £28.441m, representing the 31% of the latest forecast capital budget. Capital expenditure by department is shown in table 5.

#### Table 5

Department	Latest Forecast September 2010	Actual Spend to End September 2010	Spend as % of Latest Forecast
	£000	£000	%
Children & Young People	34,357	14,269	41.5%
Community Services	25,770	5,753	22.3%
Development & Regeneration	28,820	8,306	28.8%
Corporate Support	3,232	113	3.5%
Total Capital Monitoring	92,179	28,441	30.9%

The current capital expenditure against the latest forecast is showing as 30.9% which may seem low being that we are now currently half way through the financial year. However within Community Services the cash flow forecast is for larger contractor invoices expected during the latter part of the year on the Plymouth Life Centre. The latest forecast figure of £92.179m also includes new projects – some that have only just been approved and spend has not yet started on them, and some that are waiting approval at the December Full Council therefore there will be no expenditure until after approval has been given. Project and finance officers are reviewing the capital schemes on a monthly basis to try to ensure that the most up-to-date information is provided in the monitoring.

5.3 The capital programme for 2010/11 will be funded as shown below. In line with previous years, capital receipts will remain funding of last resort. At the end of the year, officers will review all funding available to the Council including grants and contributions and capital receipts and will allocate funding in order to maximise the resources available.

Funding Source	£000
Capital Receipts	7,443
Unsupported Borrowing	16,715
Supported Borrowing	8,166
Grants & Contributions	54,906
S106 / Tariff / Revenue	4,949
Total	92,179

The financing across each directorate is outlined in Appendix C.

5.4 The Comprehensive Spending Review announcement on the 20 October 2010 indicated that local authority funding for capital schemes could reduce by up to 45%. Until further detail is received, a hold has been placed on any further commitments against any unringfenced funding within the Capital Programme.

Commitments will only be made against schemes where secured external funding will be lost if commitments are not made or where projects are ensuring legislative compliance and failure to commit will leave the council at risk.

5.5 Details of the more significant monitoring variations and new approvals during the period are outlined below:

Reprofiling/Other Variations

£000

- (1,279) This represents re-profiling of schools devolved capital funding and is an initial estimate of balances to be carried forward. Detailed monitoring information continues to be gathered from individual schools and it is likely there will be further re-profiling.
- (117) Re-profiling of part of Colwill Lodge scheme works, as the majority of the works are likely to be carried out in 11/12.

#### New projects to be approved by full Council:

£000

- 133 Brickfields this project is seeking approval in order to provide a new athletics facility at Brickfields Recreation Ground to incorporate a new long jump and relocated shot put facility to provide for facilities lost through the development of the Plymouth Albion east stand. Currently the facilities on site do not meet the British Athletic Association Triple A Standard. The project is being funded from contributions and S106 funding ring fenced.
- 407 Land Contamination remediation project at Lipson Vale funded by an Environment Agency grant. This will reinstate the playing fields at Lipson Vale to their former condition for community use.
- 5.6 Invest to Save Projects

Officers at Capital Delivery Board considered potential investment to save bids from departments at a recent meeting and the Director for Corporate Support discussed a number at Corporate Management Team. It is planned to look at a number in more detail during November at CMT with recommendations to be brought to Cabinet as appropriate.

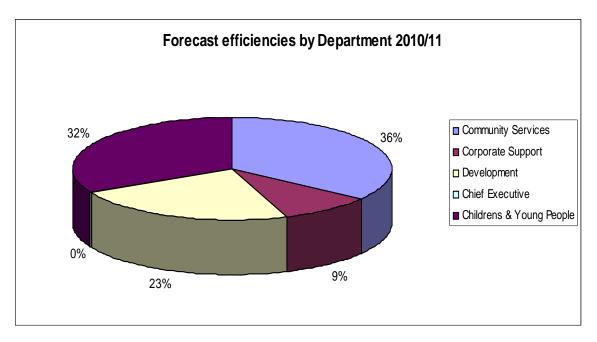
#### 6. VFM Statement

#### 6.1 Measuring and reporting Value for Money gains

The Authority continues to encourage initiatives for identifying VFM efficiency gains with good success. With the demise of the National Indicator reporting requirement the channel and accountability for reporting of efficiencies within the Council has now changed. With effect from 18 October 2010 Councils are no longer required to report efficiencies to Central Government through NI 179 and the overall requirement for central data reporting of efficiencies has continued by DCLG. Nonetheless, the internal reporting of efficiencies has continued to improve substantially across the Council through development of a monitored VFM programme which is focused on Benefit delivery through the Budget Delivery Plans for each Directorate (all cashable efficiency savings are being reported against plans to achieve budget targets as well as general efficiencies to improve services to customers). The programme has ensured that governance of the VFM monitoring process has been enhanced and ensures that gains are challenged before inclusion, thus ensuring compliance with good practice.

#### 6.2 Current Financial Year

The forecast efficiency return to DCLG under NI 179 for 2010/11 was due to be submitted on 22 Oct 10. Therefore, an efficiency total of £29.14m has been identified through initiatives carried out across the Council for financial year 20010/11 and is broken down by Directorate as follows:



Work is continuing to progress well across all departments to identify additional inyear efficiencies. In-year plans already include £19.25m identified as service efficiencies and a roll-forward of £9.9m for year-on-year efficiencies - current total of £29.14m against our internal in-year target of £31.7m.

#### 6.3 VFM Programme

The VFM programme of major projects is continuing to identify considerable cross-Council efficiencies for the Council these include:

#### **Procure 2 Pay**

This project aims to deliver better control of expenditure across the Authority through development of a more efficient and effective purchasing process. Centralised buying through professional and trained buyers is a key area of current development.

#### **Order to Cash/Debtor Management**

This project's aim will be to improve cash collection and standardise debtor management processes across the Council.

#### Single Point of Contact (SPOC) for Corporate Support

This project has been initiated to improve the access to the services provided for internal customers of Corporate Support areas through provision of a single point of contact.

#### SECTION C – DEPARTMENTAL PERFORMANCE & FINANCE REPORT

#### 7. Children's Services

#### 7.1 General Fund Revenue Monitoring – Forecast is an overspend of £1.839m

The latest forecast is £53.661m compared to a revised net budget of £51.822m and represents an adverse forecast year position of £1.839m, or 3.55% against latest approved budget.

Further explanation is reported in the scorecard.

# Children & Young People Services Quarterly Budget & Performance Report

Monthly Service Performance Budget	Comments
Social Care September 10 7.17 % 1 1	The Children's Social Care forecast spend has reduced by (£0.985m) within the second quarter. The Divisional budget has significant pressures around Children in Care placements, Parent and Child Assessments and the additional cost of Legal Agents within the care process. In order to deal with the pressures within the Children in Care placement budget, delivery plans have been put in place in order to put in place early intervention services (£0.987m). Additional savings across the Divisional 'Children's Social Care budget' of (£0.390m) have been offset by increased employee costs £0.198m and expenditure within the Family Support Service of £0.183m with a view to maximising early intervention services. The department continues to work with the Courts in developing robust preventative services to reduce or prevent court ordered placements. Independent Sector Placements have reduced in the quarter Residential Care from24 to 20, Foster Care from 56 to 52. Whilst Quarter 2 has reported improvement in some performance measures, a number do not meet their target. 60.7% of initial assessments were completed on time, an improvement over last quarter. The timing and quality of initial and core assessments is one of our top priorities with intensive focus in this area. The number of Children subject to a Child Protection Plan has increased to from 363 to 384 but the number of children in Care has reduced from 435 to 433. This is evidence of significant volume of activity in these areas.
Performance & Policy September 10 -6.85 %	The Performance & Policy budget is under spent by £0.212 m. Commissioning, Planning and Performance have put a number of delivery plans in place to reduce back office costs - for example holding or deleting vacant posts and reducing spend on business support items. Both our Young People substance misuse partnership and Teenage Pregnancy grant are on target financially. The teenage conception target is a significant challenge. The number of conceptions rose slightly in Quarter 1 and Quarter 2 2009 according to nationally released figures. Nevertheless, this is in the context of sharper rises among the majority of our statistical neighbours.
Lifelong Learning September 10 -4.49 %	The latest financial forecast shows there are no adverse variations to report. The favourable variation of £0.559m has resulted from the achievement of delivery plans. Early indications of 2009/10 Academic year data suggest good performance improvements in both early years and KS4. The picture at primary level is more mixed. We report significant improvements in achievement across early years foundation stage as well as a further narrowing of the gap for Children and Young People achieving 5 A*-C in English and Maths. Release of National Data in the autumn will allow further analysis and comparison, but early indications look like overall performance will compare favourably with national and statistical neighbours. With regard to initiatives to tackle primary school underperformance: we continue to deliver focused support and challenge through the Improving Schools Programme, school to school support provided through Pathways to Success and the continuation of Plymouth's involvement in Priority Learning Local Authorities Initiative.

Human Resources

Monthly Service Performance Budget	Comments 2/2
Learner & Family Support September 10 7.02 % 1	<ul> <li>The latest forecast shows a net overspend of £0.650m. The main reasons for the overspend are:</li> <li><u>Pupil Access Services</u> Transport - £0.506m overspend mainly due to the increase in complexity of children requiring transport. Many children now require 1:1 support in taxis rather than on minibuses which has increased the number of routes operated and the number of passenger assistants. An ageing minibus fleet is also increasing the cost of vehicle maintenance. Officers are shaping plans for changes in transport policy for Members consideration.</li> <li><u>Schools Catering Service -</u> forecast deficit reduced by £0.100m as a result of increased take-up of primary school meals, improved efficiency in the use of food and the reduction of overtime.</li> <li><u>Integrated Disability Service -</u>Forecast pressure of £0.366m which mainly relates to direct payments and short breaks. The pressure has been partially offset by maximising the Aiming High for Disabled Children grant, bringing the net overspend to £0.066m.</li> <li><u>LFS Management -</u>Forecast overspend of £0.178m resulting from fewer vacancy savings due to the deletion of posts identified in subsequent delivery plans.</li> </ul>
Schools	Quarter 2 – There is a forecast pressure of £1.033m for the 2010 Dedicated Schools Grant. The pressures are mainly due to the increased cost of special educational needs allocations to schools, independent special school placements and the early years free entitlement resulting from the increased birth rate. Delivery plans are being developed to limit the level of overspend carried into 2011/12. Although the Councils general fund is not directly affected by the adverse position on the Dedicated Schools Grant, budgetary pressures on Schools could impact on various performance indicators. The Council and Schools Forum are working together to address these pressures to minimise the adverse impact on the available resources for schools in the next academic year. The current Dedicated Schools Budget of £140.037m is split £128.109 direct schools expenditure and £11.928 Central Expenditure (managed on behalf of schools)
Funded Programmes September 10 0.00 %	There are no material financial variations to report at this stage.
Human Resources	

#### 7.2 Progress against 2010/11 Delivery Plans

#### Table 6

Delivery Plan No.	Description	2010/11 £m	RAG rating
1	Review of admin across the Council	0.100	Green
2	Seek additional contribution towards the Cost of Building Schools for the future	0.300	Green
3	Additional Contributions from DSG for pensions and EOTAS	0.343	Green
4	Remove Concessionary Fares 16+	0.022	Green
5	Savings Target to be achieved by reducing staff in high performing areas/link with locality working funding & Review of senior management within Lifelong Learning	0.150	Green
6	Charge ICAN (speech and language needs) services to Early Years Grant	0.080	Green
7	Seek Performance Reward Grant for partnership projects - including youth service & grants to voluntary sector	0.091	Green
8	Review of Early Years grants	0.050	Green
9	Family support	0.085	Green
10	Reduced Wrap Around packages for permanency placements and reduce secure bed nights	0.133	Green
11	Multi-Systemic Therapy Contract (consider ceasing contract) value £140k in 10/11. Dept of Health currently part fund	0.000	Green
12	Negotiate savings in Connexions contract	0.100	Green
13	No inflation Allocated. in social care where linked with Fostering Network rates (frozen at 09/10 levels)	0.129	Green
	Delivery Plans within original 2010/11 Budget	1.583	

£1.583m of action plans were set within the 10/11 revenue budget for Children's Services and these are either all delivered or currently on track to be achieved.

The Department was set a further target of  $\pounds$ 1.181m during the year. Of this amount  $\pounds$ 0.191m relates to the removal of grant income, leaving a net  $\pounds$ 1.090m to be

achieved by the department. These have currently been flagged as red risk. The department has however identified potential additional Action Plans totalling £3.335m to address both the in year budget reductions and the current budget pressures. Delivery plans will be monitored under key programme themes and plans to contribute towards next year continue to be developed and discussed with key partners, such as schools.

#### 7.3 Key High Level Risks

- Achieving financial performance within Children Social care budget delivery continues to be a challenge whilst ensuring that safeguarding issues are not compromised
- Delivery plans at risk due to staggered implementation.
- Reducing the number of Court ordered Parent & Child assessment placements.
- Continual recruitment of experienced Social Work staff in order to provide a robust service.
- Meeting increasing demand and delivering financial savings within Dedicated Schools Grant direct schools spend and central expenditure

#### 7.4 Departmental Medium Term Financial issues

The key medium term issues for the department are:

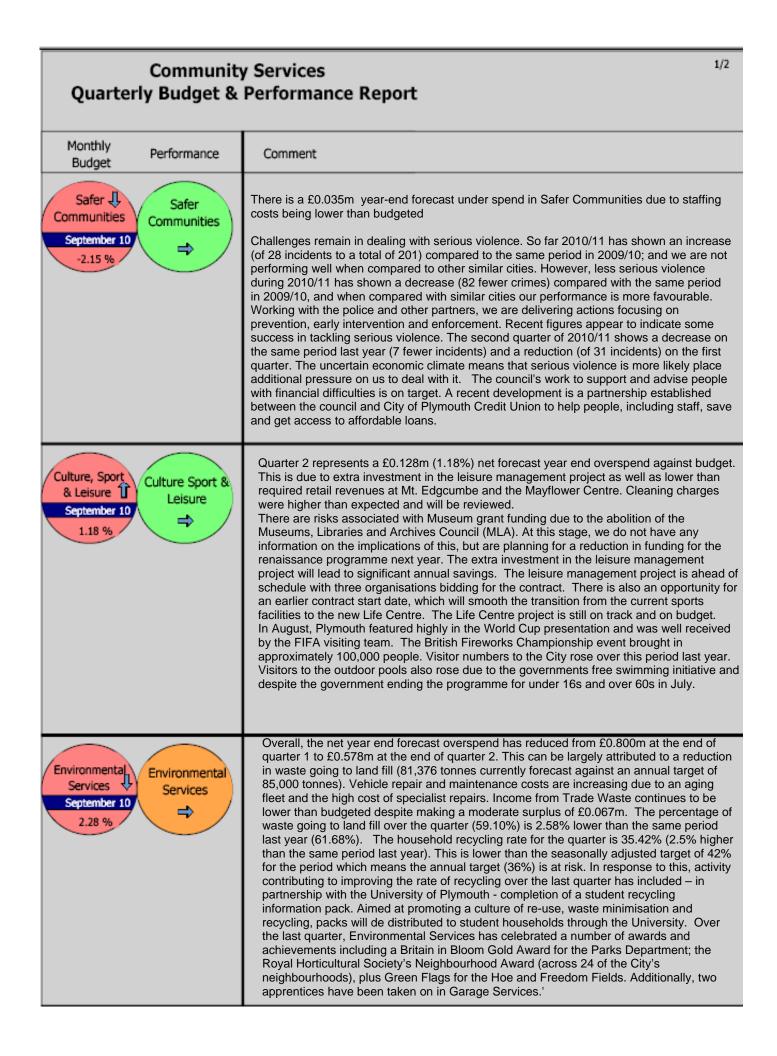
- Maintaining front line services during a financially challenging climate, in particular the significant level of grants funding frontline services.
- Achieving the Delivery Plans
- Integration with Health partners

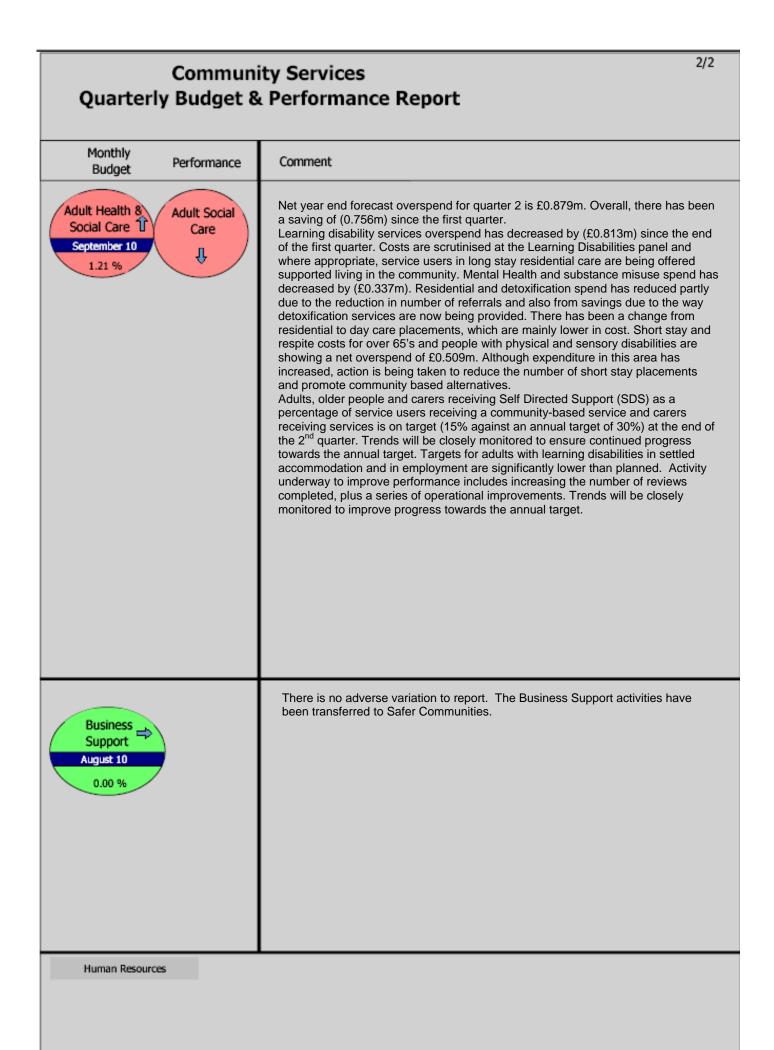
#### 8. Community Services

#### 8.1 Community Services Forecast is an overspend of £1.550m

The net revenue budget target has been reduced by  $\pounds 1.596m$  which represents the June reductions. The latest forecast is  $\pounds 112.730m$  against a revised budget of  $\pounds 111.180m$ , and represents an adverse forecast year end variance of  $\pounds 1.550m$  or (1.39%) against latest approved estimate.

Further explanation is reported in the scorecard.





# 8.2 Progress against 2010/11 Delivery Plans

Table 7			
Delivery Plan No.	Description	2010/11 £m	RAG rating
1	Review of admin across the Council (anticipated savings in this department)	0.503	GREEN
2	Review of staffing establishment within specialist teams and occupational therapy services	0.604	GREEN
3	Contract Inflation - NIL contract inflation awarded for 2010/11 where no prior agreement in place	1.000	GREEN
4	Review of Service Provision for Older People residential care and physical disability day care	0.176	AMBER
5	In House Dom Care - redevelopment of in house services to focus on intermediate and rehabilitation enabling a greater through put of service users and prevent over usage of residential care	0.250	GREEN
6	Developing the personalisation RAS and reshaping block contract to recognise changes in support services	0.870	RED
7	Learning Disability Services: efficiency savings through reviewing day care costs and applying a commissioning framework to ensure consistent unit costs	0.272	AMBER
8	Fair Access to Care: to review the current eligibility criteria to ensure more rigorous application plus the full year effect of panels and specific case reviews in 2009/10		GREEN
9	Modernisation of Short Breaks for LD (Welby)	0.148	AMBER
10	Review of Library Service including the School Library Service is underway with a view to identifying future shape of service and levels of delivery. Specifically the School Library Service is reliant on a minimum level of buy in to remain viable.	0.040	GREEN
11	Leisure Management Review. Outsourcing of management of sport and leisure facilities will seek efficiencies in running the new Plymouth Life Centre and other facilities	Commerci- ally Sensitive	AMBER
12	Category Management and Buyer Roll Out. To consider the scope for supporting the corporate roll out within Community Services to drive procurement savings from control of demand, improvements to process in addition to procurement savings		твс
	Delivery Plans within original 2010/11 Budget	5.273	

Community Services is largely on track to delivery £4.605m of delivery plans contained in the underlying budget. The Adult Social Care personalisation Resource Allocation System and the review of older people residential care and physical disability day care savings will be challenging to achieve in the current year. It is not possible to finalise the savings to be achieved by the Leisure Management Review at this time as any value will be commercial sensitive. Progress for the Leisure Management project is monitored by the Plymouth Life Centre and Leisure Related Projects Board. Assistant Directors continue to explore alternative options where underlying delivery plans are at risk.

A further £1.596m of additional delivery plans need to be identified following the in year reductions in June. £0.391m has already been identified to address the reductions as follows:

- Free swimming 8 months saving Free Swimming Initiative (£0.267m)
- Non committed funds and other grants (£0.113m)
- Deletion of posts (£0.011m)

Furthermore, Adult Social Care are currently drawing up delivery plans to address in year budget pressures and these will be presented to the next Adult Social Care Programme Board and then presented to members for consideration.

#### 8.3 Key High Level Risks

The key financial risks during 2010/11 across Community Services are summarised below.

- Achieving Adult Social Care Delivery Plans and associated budget reductions without compromising safeguarding issues and ensuring sufficient scope to develop the market successfully to meet the requirements of the personalisation agenda
- Growth in demography and increasing levels of long term care needs for high dependency within Adult Social Care
- Impact on social care of the Primary Care Trust QIPP efficiencies
- Environmental Services Managing expectations of enhanced level of service against the current budget, particular in the service area of Waste Collection Street Scene.
- Mount Edgcumbe a projected overspend has been highlighted to the Joint Committee with officers of both constituent authorities working to present options to reduce the over spend.

#### 8.4 Departmental Medium Term Financial issues

The key medium term issues for the department are:

- Maintaining front line services during a financially challenging climate, in particular where reductions in grants will impact upon expenditure in front line services.
- Achieving the challenging Adult Social Care Transformation with reductions without compromising safeguarding issues.

- Growth in demography and increasing levels of long term care needs for high dependency
- Integration with Health partners
- Municipal Waste Management Strategy (MWMS) identified that waste management costs would increase significantly due to the need to procure a waste disposal facility.
- In the short term, the Authority also faces additional budgetary pressures to implement new recycling initiatives, buy LATS credits and fund increased landfill tax (£8 per tonne each year).
- Funding for a World Cup if England's bid is successful with Plymouth as a host city

#### 9. Development and Regeneration

#### 9.1 Development and Regeneration – Forecast Under spend of (£0.008m) (0.05%)

The latest forecast is £16.226m against a latest approved budget of £16.234m, representing a forecast year end under spend of ( $\pm 0.008m$ ) (0.05%).

Further explanation is reported in the scorecard.

	lopment 1/2 & Performance Report
Budget Performance	Comment
Transport Monthly Budget September 10 0.12 %	Action is ongoing to monitor budget variations within this area of the service to ensure that budget targets are met. Performance milestones are on target, with LTP 3 and the East End highway scheme both progressing to programme. Further work is ongoing on developing the wider Eastern Corridor major scheme bid, but uncertainty on future funding and the absence of new criteria from the DfT may potentially delay further work.
Business Support Monthly Budget September 10 0.00 %	There are no material financial variations to report at this stage. This is a small support team.
Economic Development Monthly Budget September 10 4.66 %	<ul> <li>Economic Development continues to develop a set of measures that can directly influence and also demonstrates the council's contribution to the growth of the city. The Wealthy Theme Group has now been reconstituted to become more private sector led and a review of the Local Economic Strategy's action plan is now underway. This will feed into the emerging Local Economic Partnership (LEP) which will be taking over the work of the Regional Development Agency under the new government guidance.</li> <li>Economic Development is due for an end of year overspend due to the reduction in income from commercial rents.</li> <li>The Development Dept as a whole is on track to deliver within budget</li> </ul>
Human Resources	

Budget Performance	Comment 2/2
Planning Monthly Budget September 10 -6.41 %	The overall forecast is showing a greater saving than expected. Notwithstanding considerable adverse variations arising from a significant projected shortfall in building control fee income, the Service is forecasting a net favourable variation of £90k. This is because of proactive income generation initiatives, a robust approach to driving out efficiencies and delivering savings, and reprogramming of the Local Development Framework. Progress with the delivery of affordable and net additional homes is on target. The service is working up other measures that will support the Council's commitment to the Growth Agenda.
Strategic Housing Monthly Budget September 10 0.00 %	Strategic Housing is showing a balanced budget position, however, this could be affected in future by reductions in the 'Think Family' grant from Children's Services, which funds the Family Intervention project, but is not shown currently as a pressure. Overall most indicators are performing to target including those covering energy efficiency, homelessness and fuel poverty. Performance is not on target in relation to the removal of Category 1 hazards from private sector housing – this covers the removal of up to 29 hazards of which 62 have been removed against a target of 250 for the year. The number of inspections of homes in multiple occupancy is also slightly off target at 67 against a target of 75. Work to remove hazards is done through loans to owner occupiers, HMO licensing work, reactive work responding to complaints and energy efficiency work. Reactive work is on target, but HMO licensing and loans work have both underperformed, with loans difficult to sell to the public at a time of financial restraint. We have also been unable to establish a Community Energy Savings Programme (CESP) that would improve the energy SAP rating of difficult to treat homes – though we now expect this scheme to be up and running from January 2011. As a result we have revised our end of year target to 200 Category 1 hazards removed.
Waste Management Projects Mnthlv Budget September 10 0.00 %	The residual waste Private Financial Initiative (PFI) procurement has reached the call for final tenders stage, dialogue with bidders has closed. It is on target to meet the accelerated programme i.e. sign contracts by 31 March 2011 (from 31 May 2011). It is anticipated at this stage of the financial year that any resource implications arising from the acceleration will be managed within the overall budget when 2011/12 funding is taken into account. As at the end of September, the Council has land filled 4,600 tonnes less biodegradable waste than the permits held and is within target. It is estimated that the Council will landfill 7,000 tonnes less biodegradable waste than its total holding of Landfill Allowance Trading Scheme (LATS) permits by the end of Quarter 4. These surplus permits can be carried over to 2011/12 to meet future LATS obligations.

# 9.2 Progress against 2010/11 Delivery Plans

Та	ble	8

Delivery		2010/11	RAG
Plan No.	Description	£m	rating
1	Review of admin across the Council (anticipated savings in this department)	TBC	AMBER
2	General efficiencies across the department incl reductions in consultancy, services & supplies and business support	0.342	GREEN
3	Streamlining of the LDF through merging of the remaining Area Action Plans and Development Plan Documents and reprogramming of the Core Strategy	0.133	GREEN
4	Implement improvements to the Planning Application Service by introducing a development enquiry service	0.055	AMBER
5	Rationalisation of the existing on street car parking charging regime, with the combination of ongoing improvements to parking provision, and increasing hourly rates	0.085	GREEN
6	Rationalisation of the existing off street car parking charging regime, together with a package of investment and service improvements	0.110	AMBER
7	General savings across all revenue budgets within Strategy, Sustainable transport and Network Management & car parking back office	0.178	GREEN
8	Introduce mobile CCTV Enforcement to reduce bus lane and school vicinity parking offences	0.020	AMBER
9	Following Stock Transfer further clarity on the retained housing service via an initial review has realised some efficiencies, including increasing external funding and income and refocusing services on areas of need - further reviews will release expected efficiencies throughout the year	0.202	GREEN
	Delivery Plans within original 2010/11 Budget	1.125	

In addition to the delivery plans above, the department has been set a further target to achieve savings of £0.238m. This will be achieved through funding tenancy support to residents at Raglan Court from Supporting people grant and a review of a range of activities within the Economic Development service area to maximise income generation.

#### 9.3 Key High Level Risks

- Heavy reliance on income generation which is affected by market forces e.g. car-parking
- Direct and indirect implications of cessation/reductions in Government grants (Rev & Cap)
- Revenue costs of developing schemes not always chargeable to capital
- Requirement to invest to develop schemes which are 'ready to go' when the economic situation improves as growth is a key priority for the Council
- Some previously recurring grants have been utilised to cover the cost of core service provision e.g. New Growth Points funding

#### 9.4 Departmental Medium Term Financial issues

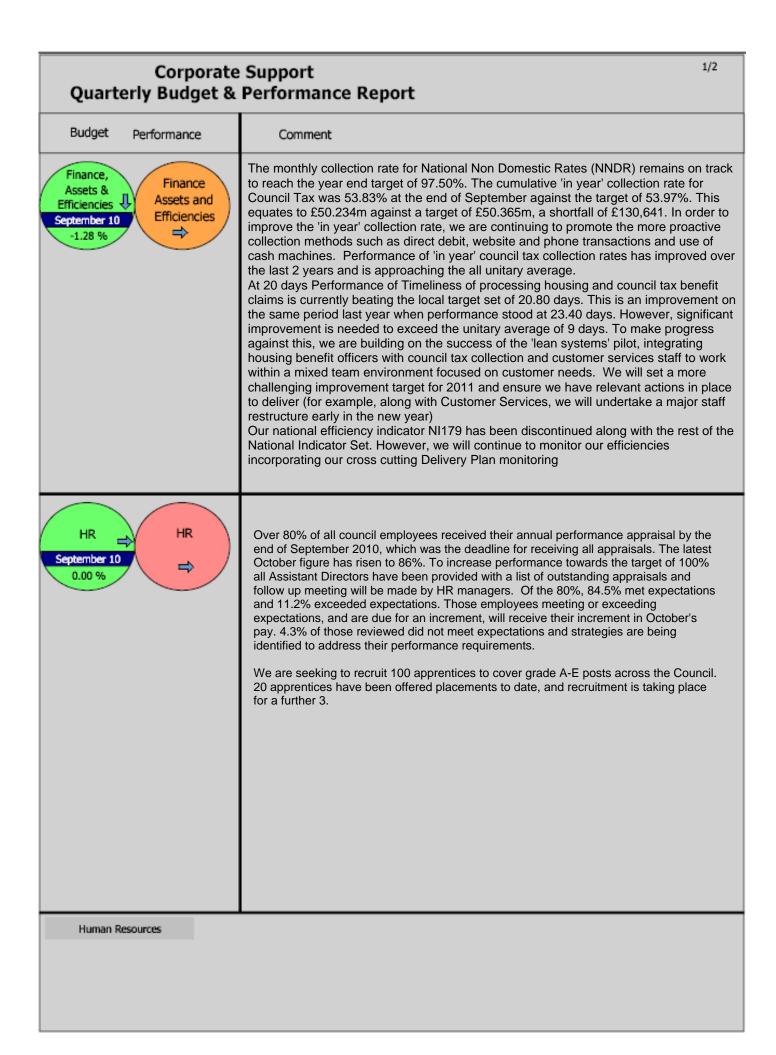
- Housing capital grants to continue the affordable housing programme this year have not been reduced, however further HCA investment in affordable housing is unclear, and will be determined through the Comprehensive Spending Review. Nationally the 2010/11 programme of £2.4 Billion has been reduced by £450m. No information is yet available on the future of Private Sector Housing Grants.
- Resourcing a long term growth agenda rather than reacting to short term delivery needs will be challenging in the current economic climate.
- Loss of external funding through grants will impact on areas of core service in future e.g. Housing Planning Delivery Grant

# 10. Corporate Support

# 10.1 General Fund Revenue Monitoring-– Forecast under spend of (£0.020m) (0.06%)

The latest forecast is  $\pounds$ 32.434m against a latest approved budget of  $\pounds$ 32.454m, representing a forecast year end under spend of ( $\pounds$ 0.020m) (0.06%).

Further explanation is reported in the scorecard.



Budget	Performance	Comment	2/2
ICT September 10 3.46 %	ICT IP	Overall availability of the top 14 systems remains on target at 98%. The financial situation shows some improvement though with still some difficult underlying issues which are likely to affect our levels of efficiency savings. Capitalisation of key operational expenses has improved but has not yet closed the gap. Reviews of various projects are underway to seek further means of recovering more resources.	
Customer Services & Business September 10 -1.01 %	Customer Services	Customer Services were awarded the national accolade of Gov Metric Cou of the Year for the best use of customer feedback in service improvement. handling performance remains strong with 91.1% of calls answered agains target of 80%. However, despite this strong performance against target 11 separate telephony downtime incidents were recorded. The public could no contact us during these times - which ranged from 15 minutes to over 2 ho in length. The business case for the new telephony system was approved be the capital projects board and installation of the new system is timetabled f Q1 2011, as it needs to dovetail with the Accommodation strategy work for maximum synergy and efficiency. The new system will not only rectify the f but provide an improved customer experience and more reliable customer data. Corporate complaints under performed in September with 60% of Stage 2 complaints being resolved on time against a target of 100%. This was due small number of more complex complaints. This situation is being monitore closely to ensure these cases are resolved promptly.	Call t a ot urs oy or ault to a
Democracy & Governance September 10 -0.05 %		Legal Services is actively working with the Income Recovery and Systems Teams to create a management report which will enable us to analyse ou performance in the recovery of income, the judgments obtained and the reasons for debt write off. Once that report is finalised we will be in a position to provide meaningful performance data. We are also in negotiation with the Planning department to agree a proce whereby the legal fees for S106 agreements are paid 'up front' thus negative the problem of chasing outstanding invoices.	r ss
Human Reso	ources		

#### 10.2 Progress against 2010/11 Delivery Plans

#### Table 9

Delivery Plan No.	Description	2010/11 £m	RAG rating
1	Review of administration (savings for Corporate Support)	0.060	AMBER
2	Pilot the 'Buyer Roll out across Corporate Support	0.050	AMBER
3	Rationalise management structures of Revs & Bens & customer services	0.100	GREEN
4	Finance restructure – reduction in management posts	0.200	GREEN
5	Generate efficiencies through better use of SAP	0.050	GREEN
6	IT investment / improvement plan to generate efficiencies	TBC	RED
7	Review and restructuring of Democracy & Governance	TBC	AMBER
8	Move more services into the Customer Contact Centre	TBC	RED
	Delivery Plans within original 2010/11 Budget	0.460	

8 core delivery plans totalling  $\pounds$ 0.460m were set within the 2010/11 revenue budget for Corporate Support. The department was broadly on target to achieve a balanced budget before the recommended reduced in-year spending reductions  $\pounds$ 0.820m required.

At this stage delivery plans have focused on continuing to increase the efficiency of the overall department through specific targeted work across Revenues and Benefits and the Contact Centre, and through reducing the number of points of contacts into the whole department. All initiatives are aimed at improving services to our customers whilst reducing costs.

#### 10.3 Key High Level Risks

- ICT Investment Programme ~ capacity to address the Council transformational change agenda e.g. technology required for an effective customer contact centre amongst others
- Challenge of improving support services whilst managing down spend
- HR ensuring that expertise is retained and redundancy costs are minimised
- Capacity within the department to support the Council's change agenda and challenging financial targets

#### **10.4** Departmental Medium Term Financial issues

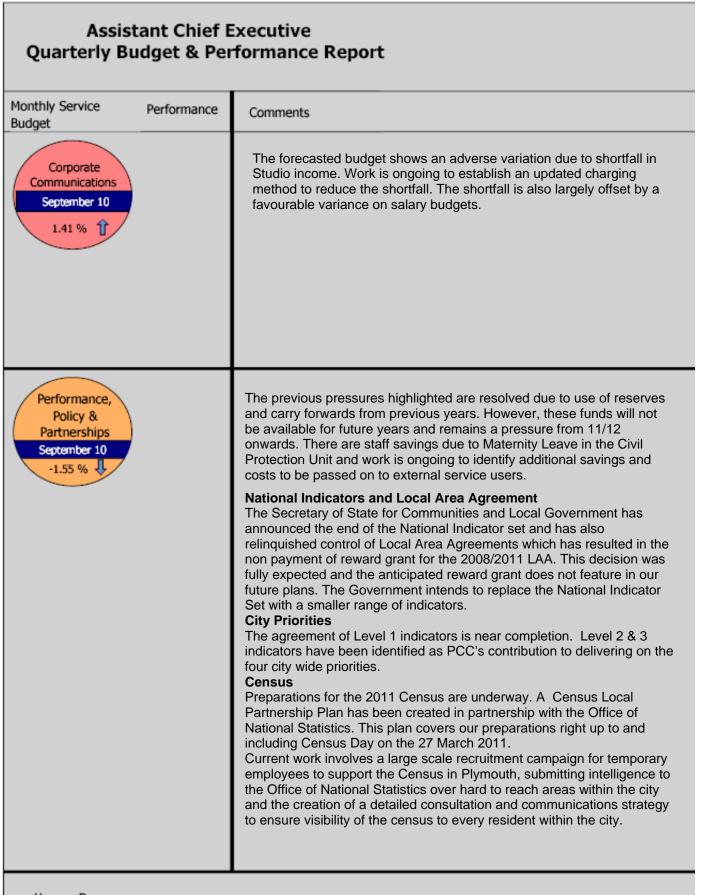
- The Comprehensive Spending Review (CSR) for the whole council
- Accommodation Strategy
- Current SLA agreements with PCH end on 31 March 2011.
- Increasing demand for services

#### **11.** Chief Executive

#### 11.1 Chief Executives Departmental – Forecast is an under spend of (£0.019m)

The latest forecast is spending of £2.141m against a revised budget of £2.160m, representing a forecast year end favourable variance of (£0.019m).

Further explanation is reported in the scorecard.



Human Resources

#### 11.2 Progress against 2010/11 Delivery Plans

#### Table 10

Delivery Plan No.	Description	2010/11 £m	RAG rating
1	Review of admin across the council (anticipated savings in this department)	ТВС	AMBER
2	Deletion of post and amalgamation of functions across existing staffing	0.067	GREEN
3	LSP back office costs met from Performance Reward Grant	0.285	GREEN
4	General efficiencies across department	0.060	GREEN
	Delivery Plans within original 2010/11 Budget	0.412	

Delivery plan savings of £0.412m were built into the approved budget. These delivery plans have been achieved in full for 2010/11 although as this relies on a one off transfer from reserve, further actions will need to be addressed for future years.

In addition the department has been set an additional reduction target of £0.150m. The Chief Executives department has addressed this issue with savings from the cancellation of the Residents Panel (£0.040m), and the use of reserves (£0.110m). As identified above, additional actions will need to be identified to offset the budget reduction for future years.

#### 11.3 Key High Level Risks

The key financial risk facing Chief Executives during 20010/11 are summarised below;

- Review of Design Studio recharges to ensure that service is able to recover adequate costs.
- Continued monitoring of non-salary costs to ensure sustainability of action plan target of 5%.
- Confirmation of flexibility of grant funding in order to roll forward grant in respect of Integrated Mapping project. No funding currently in place for future year commitments for this project £0.078m.

#### 11.4 Departmental Medium Term Financial issues

The key medium term issues for the department are:

- Completion of the review of the Local Strategic Partnership (LSP) support and performance & policy unit. Due to the reduction of grant funding available in future years the current establishment is unsustainable. During 2010/11 the department has been able to use reserves earmarked for the department to support the section but this will not be possible in future years.
- Confirmation of intentions regarding Residents Panel.
- Continued discussions regarding the possibility of Peninsula Partnership arrangements for Civil Protection Units with Cornwall County Council and Torbay Council.
- Review of arrangements to ensure maximum recovery of costs involved with staging short sermon exercise and services provided to external bodies for Civil Protection work.

# 12. Corporate Items and Cross Cutting Issues

12.1 Whilst there is no overall variation to report on the corporate items budget, there are some variations across the individual budget headings as shown in table 11.

Service	Latest Approved Budget £000	Forecast £000	Variation £000m
Other Corporate Items	(21,407)	(22,038)	(631)
Major Projects	(1,218)	(448)	770
Capital Financing/ Treasury Management	10,599	10,460	(139)
Totals	(12,026)	(12,026)	0

#### Table 11

#### 12.2 Capital Financing Budget /Treasury Management

- 12.2.1 Delivery Plan budget savings of (£0.661m) were set against the capital financing budget. At the end of September savings of (£0.427m) have been achieved against the specific delivery plan actions. The shortfall is however being offset by increased investment returns and other Capital financing adjustments, giving an overall variation of £0.139m. Officers continue to explore options to achieve further savings in line with the treasury management strategy.
- 12.2.2 Table 12 below shows the Council's borrowing and investment position at 30 September 2010.

	•	Average Rate %
62.555	62.555	5.3702
130,000	,	4.4202
83	77	1.4469
46.900	66.950	0.3025
239,538	259,582	3.5862
33,156	33,156	8.7300
272,694	292,738	
142.401	159,762	1.6137
	30 June 2010 £000 62.555 130,000 83 46.900 239,538 33,156 272,694	£000         £000           62.555         62,555           130,000         130,000           83         77           46.900         66.950           239,538         259,582           33,156         33,156           272,694         292,738

- 12.2.3 During the period, officers continued to negotiate short-term loans to cover the capital financing requirement for 2010/11, rather than use balances and reserves. This has contributed (£0.212m) towards the delivery plan savings for the year to date. Further savings are anticipated from the continued policy to take short-term borrowing where available for the remainder of the year, although following the Comprehensive Spending Review and changes to PWLB borrowing rates, short term borrowing rates have started to increase, which will affect this strategy in the remainder of the year.
- 12.2.4 The average rate of interest achieved on new deposits so far this year is 1.1097% compared to a budget rate of 1%, contributing (£0.074m) towards the delivery plan savings. The underlying bank base rate remains at 0.5%.
- 12.2.6 During the period, the Council received a further dividend of 4.14p totalling £130,450.24 (including interest of £6,328.48) in respect of deposits in Heritable Bank bringing the total amount recovered to date to £1.431m or 45.39%. Recovery of monies in Glitnir and Landsbanki remain subject to court proceedings. The cost of the continuing external legal advice will be met in the first instance from the Icelandic bank reserve.

#### 12.3 Other Corporate Items

This budget contains the costs of items which cannot easily be allocated to departments, such as enhanced Superannuation costs, transfers to reserves and provisions and the general contingency as well as income from support service recharges and Area Based Grant.

#### Pay Award

The Council budgeted for a 1% pay award which was in department's budgets and equated to circa £1m. This has now been recovered from departments and held corporately to be used to meet the costs of redundancies and other pressures.

#### **Contingency**

The budget currently includes a contingency provision of £0.500m. It is assumed that this will not be spent during the year.

#### Table 12

#### Area Based Grant

Area Based Grant (ABG) is an unringfenced Government grant. As such the income is held within the Corporate Items budget. The Council was originally notified that it would receive £21.920m ABG for 2010/11. As part of the Government announcement of 10 June 2010, the Council was subsequently advised that it would receive a cut of £1.802m or 0.6% in its ABG allocation for 2010/11. No variance against corporate items is reported as the reduction in grant has been taken into account in the £4m budget reductions targets allocated to departments. However achieving all the £4m target reductions will leave a net favourable variation of (£1.510m), currently held in the corporate items budget. This has not yet been included in the monitoring figures.

#### Reserves & Provisions

Based on current projections there is potentially a pressure on the Insurance Fund. However, there can be large fluctuations in claims numbers, costs and movements in reserves during the year. It is anticipated that any shortfall on this fund would be met from the insurance reserve in the first instance.

At the 1 April 2010, the Council's earmarked reserves stood at £19.310m.Reserves are to be held for statutory reasons, to comply with proper accountancy practice or have been set up voluntarily to earmark resources for future spending plans. Whilst there is no limit to the amount of money that an authority can hold in reserve, there is a requirement that the level of reserves be kept under review. A detailed review of all the reserves has been undertaken by the Corporate Management Team (CMT) during the period and a sum of £2.333m has been identified for transfer to a new Invest to Save reserve, subject to cabinet approval, to help fund future projects to deliver budget savings in the light of the Government funding reductions. Further details are outlined in Appendix B, Reserves and Provisions

#### **Budget Virements**

The Council's net budget requirement was set by Council at its meeting on 1 March 2010 at £201.824m. Amendments to this overall budget can only be made by Full Council. However, during the year there will be several movements in budget allocations across services/departments as part of the delivery of the day to day business of the Council. Movements in the budget are continually tracked and an audit trail held for budget control purposes. In addition, Financial Regulations require all budget virements in excess of £100,000 to be approved by Cabinet. Cabinet are now requested to approve the following budget virements that have been made during the current financial year:

- 1. Pooling of consultancy budgets within Development and Regeneration, enabling a budget reduction to be delivered: Total in Department virement made £277,562.
- 2. Movement of the Council's contribution to the schools PFI from Corporate Items to Children's Services: £578,107
- 3. Update to individual service budgets for one off, in-year transfers from the carry forward and transformational change reserves: £1.636m. Further detail is outlined in Appendix D

4. Transfer from Corporate Items to Children's Services budget for LSC Special Purposes grant allocated via Area Based Grant £228,286.

#### 12.4 Major Projects

- BSF- The BSF programme has been suspended by the Government. Whilst there will be revenue savings from the reduced requirement for the BSF team for this financial year, the savings will accrue to the revenue reserve and have been taken into account in the transfer outlined above.
- Carefirst- In February 2010 Cabinet approved arrangements for the introduction and updating of Carefirst across the Council. The Carefirst Board meets monthly to manage progress delivery of the project. The project has continued to address wider service transformation and improvements, behaviours and cultures within services. This will enable us to fully utilise the system and get the maximum benefits, both for safeguarding, operationally and for financial efficiencies.

Total Carefirst forecast spend for 2010/11 stand at £1.340m against resources of £1.281m. The in year shortfall of £0.059m, will be managed by the reprofiling of expenditure where appropriate and cash releasing efficiencies in operational processes following successful re-engineering of procedures as Carefirst is implemented.

 Residual costs of Stock transfer- A number of pressures are being experienced on the residual stock transfer budget. The budget assumed the transfer of £2m from the HRA Working Balance during the year. However such as the finalisation of utility bills and contract retention payments, the working balance currently stands at only £1.495mm following confirmation of the final Subsidy and Item 8 Determinations for 2009/10 requiring a backdated adjustment to the account, together with residual costs still being incurred consequently leaving a shortfall of £0.505m.

There is a further potential unfunded liability of approximately £0.265m on the budget. Officers continue to review options to reallocate the residual costs across Directorates both in the current and future years.

The final subsidy claim for 2009/10 has now been submitted for audit. Once this has been certified, and providing there are no issues raised, Officers will be able to apply to DCLG for approval to formally close the HRA.

However there still remains an element of land and commercial property accounted for within the HRA. This needs to be appropriated to the Council's General Fund, before the account can be closed, although it should be noted that this is an accounting adjustment only. Details of the relevant assets to be transferred are shown in Appendix E.

#### 12.5 Key High Level Risks

- Continuing low interest rates and restricted counter party list impacting on the ability to achieve target rates of return and meet delivery plan savings
- Changes to PWLB borrowing rates following CSR announcement

## **SECTION D - CONCLUDING REMARKS**

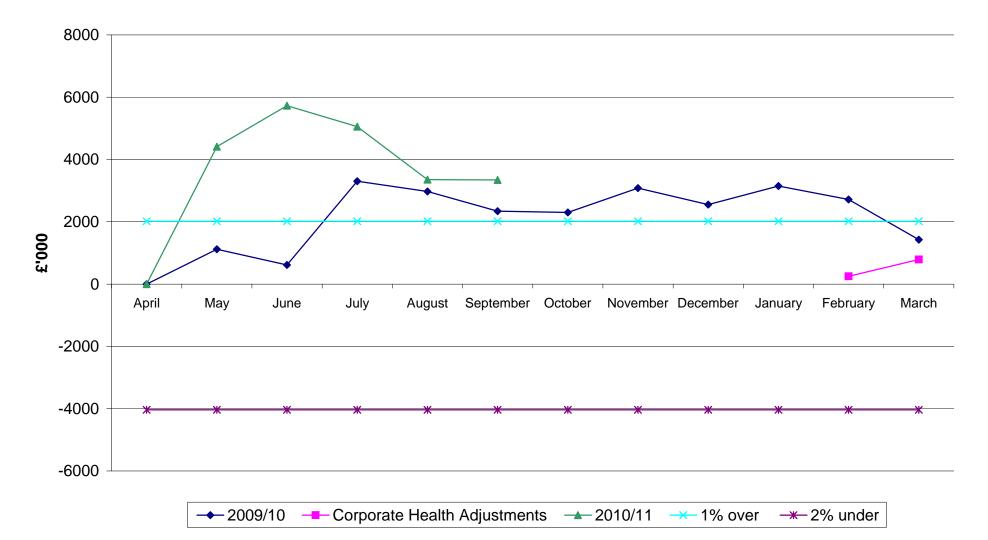
- 13.1 In order to set a balanced budget for 2010/11, each Department was required to identify a number of departmental delivery plans and Appendix A of the budget report, presented to Cabinet on 10 February 2010, outlined the risks to the budget, rating these in the usual traffic light system of Red/Amber/Green. The departmental reports in Section C continue to outline the key risks to the achievement of departmental budgets and issues impacting on future years.
- 13.2 After the Second quarter of the year the Council is forecasting a revenue overspend at year end of £3.342m against a net revenue budget of £201.824m (1.28%). Directors are required to take action to bring their budgets back to a break even position by year end.
- 13.3 In June 2010 the Government announced a series of in year spending reductions for 2010/11. These reductions, in the main, relate to grant funding. There are also a number of changes to policy, enacted by Government, that will impact on spend for the Council. In response to this each department has received an additional in year budget saving target with an overall target to reduce budgets by a further £4m in 2010/11.
- 13.4 Moving forward, the Comprehensive Spending Review was announced on 20th October 2010. It will continue to significantly reduce the level of revenue and capital spending available for Local Authorities in future years. The Medium Term Financial Strategy (MTFS) as approved by Cabinet in June 2010 included a forecast of a potential revenue funding gap by 2013/14 of circa £30m if no compensating action was taken. This forecast, based on latest Government announcements, is still broadly of the right order.
- 13.5 One consequence of the funding reductions outlined in the CSR will be an impact on our staffing budget. While it is too early to say the exact extent of this, it is highly likely redundancies will have to be made. Directors and Assistant Directors are assessing this as part of their delivery plans.
- 13.6 The Corporate Management Team is working with the Cabinet to develop a transformational change programme that fundamentally challenges the organisation's culture, structure and approach to service delivery.
- 13.7 Further pressure is expected on the capital programme for future years following the CSR announcement and we await further detail.

# **SECTION E – RECOMMENDATIONS**

- 14. That Cabinet approve:-
- 14.1 Directors progressing urgently further Delivery Plans and outstanding actions to address the remaining shortfall in 2010/11
- 14.2 Cabinet note the latest 2010/11 capital forecast of £92.179m and Council be requested to approve that the following new schemes be added to the programme for 2010/11:

Brickfields improved Athletics facilities £0.133m Reinstatement of playing fields at Lipson Vale £0.407m

- 14.3 The transfer of £2.333m from earmarked reserves to an Invest to Save reserve to be approved.
- 14.4 The budget virements as outlined in section 12.3 be formally approved by Cabinet in accordance with Financial Regulations.
- 14.5 The appropriation of HRA land and properties, as per the schedule at Appendix E, to the General Fund be approved.



#### General Fund Monitoring Comparison 2009/10 & 2010/11

# **Reserves & Provisons Review**

#### **Proposed integration of Reserves:**

Reserve	Balance @ 31.3.10 £000	Transfer to Invest to Save Reserve £000	Comments
Insurance Reserve	1,179	-179	Merge funds to create one reserve and set balance at £1m
Risk Mgt Fund	50	-50	

#### Transfer to new Invest to Save Reserve

TOTAL	4,207	-2,333	
Weston Mill Cemetery	71	-71	Separate consideration ongoing re cemetery improvements, including funding options.
Leachate Treatment Reserve	93	-93	
Waste Transfer Station	15	-15	Set up as guarantee in event of leachate contamination. Council policy to treat such guarantees as contingent liability rather than make formal provision.
PSECETS Initiatives Fund Plymouth	26	-26	Transfer balance in full, address funding if proposal to proceed with project.
Tamar HA Reserve A/c	58	-58	Handback costs/repairs liabilities- costs being met from revenue budget.
Artifical Turf Pitch Reserve	54	-54	Match funding set aside for Manadon Changing rooms. Transfer balance in full and address funding requirment if propsal to proceed with scheme at later date.
City Centre Partnership Fund	18	-18	Surpluses on sponsorship/commercial activities.
DSO Reserve Fund	43	-43	Accumulated surpluses from trading activities under Compulsory Competitive tendering (CCT) These accounts now form part of general fund budgets and do not need separate reserves.
Care and Repair Reserve	21	-21	Costs met from current budgets
CIP Reserves	2,299	-1,425	Uncommitted balance on reserve to be transferred/amalgamated into new reserve.
Statutory Licensing Scheme carry forward from 2009/10	30	-30	This is money set aside from a budget carry forward. Costs to be met from revenue budget.
Strategy for Change	250	-250	Corporate Reserve set up to part fund the revenue cost of developing the Building Schools for the Future project. Project ceased.

#### Appendix C Capital Programme Summary Monitoring Sheet September 2010

#### 2010/11 Capital Programme

				2010/11				Septe	ember			F	inancing of 2010/	11 Latest Foreca	ast	
	Original Budget Plus Slippage	Latest Forecast August 10	New Approvals/Variations Taken to Council 11th October		Other Variations Sep 10	New Approvals to Full Council		Actuals	Spend as % of Latest Forecast	COMMENTS	Capital Receipts	Unsupported Borrowing	Single Capital Pot Supported Borrowing	Grants & Contrbns	Revenue / Funds / S106	Total Funding
	£m	£m	£m	£m	£m	£m	£m	£m			£m	£m	£m	£m	£m	£m
Obildeene Oomieee	00,400	05.000	0.000	0.000	(4.0.47)	0.000	04.057	44.000	44 500/		0.700	0.004	0.054	04.007	0.000	04.057
Childrens Services	38.488	35.636				0.000		14.269	41.53%		0.700	2.284	0.054	31.087		34.357
Community Services	29.029	24.911	0.551	(0.317)	0.085	0.540	25.770	5.753	22.32%		3.295	12.146	3.274	6.922	0.133	25.770
Corporate Support	0.820	1.748	1.484	0.000	0.000	0.000	3.232	0.113	3.50%		0.278	1.056	0.000	0.454	1.444	3.232
Development	31.604	30.009	(1.197)	0.000	0.008	0.000	28.820	8.306	28.82%		3.170	1.229	4.838	16.443	3.140	28.820
Total Capital Programme	99.941	92.304	0.838	(0.249)	(1.254)	0.540	92.179	28.441	30.85%		7.443	16.715	8.166	54.906	4.949	92.179

#### **Total Years Capital Programme**

	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	Future yrs				F	inancing of 2010/	11 to Future Ye	ars	
	LATEST FORECAST	LATEST FORECAST	LATEST FORECAST	LATEST FORECAST	LATEST FORECAST	LATEST FORECAST	LATEST FORECAST	Total	Financed By	Capital Receipts	Unsupported Borrowing	Single Capital Pot Supported Borrowing	Grants & Contrbns	Revenue / Funds / S106	Total Funding
	£m	£m	£m	£m	£m	£m	£m	£m		£m	£m	£m	£m	£m	£m
			1									· · · · ·		•	
Childrens Services	34.357	19.031	14.953	0.000	0.000	0.000	0.000	68.341		2.121	3.784	5.154	56.824	4 0.458	68.341
Community Services	25.770	18.428	0.939	0.000	0.000	0.000	0.000	45.137		13.493	19.946	3.275	7.963	3 0.460	45.137
Corporate Support	3.232	6.398	0.560	0.500	0.000	0.000	0.000	10.690		5.778	3.014	0.000	0.454	1.444	10.690
Development	28.820	16.042	6.203	6.530	7.656	13.200	88.000	166.451		6.891	1.729	24.831	100.180	32.820	166.451
Total Capital Programme	92.179	59.899	22.655	7.030	7.656	13.200	88.000	290.619		28.283	28.473	33.260	165.421	35.182	290.619

#### Capital Receipts Summary

Year	Capital Receipts b/fwd from Previous Year	Forecast Capital Receipts (GF)	Housing	Total Receipts Expected	Capital Receipts Required for Funding (as above)
	£m	£m	£m	£m	£m
2010/2011	2.257	4.661	0.005	6.923	7.443
2011/2012		2.532		2.532	19.572
2012/2013		5.078		5.078	0.768
2013/2014		9.702		9.702	0.500
2014/2015		2.650		2.650	0.000
Total	2.257	24.623	0.005	26.885	28.283

	In Year (Shortfall) / Surplus of Capital Receipts
	£m
	(0.520)
	(17.040)
	4.310
	9.202
	2.650
0	

The temporary shortfall of required capital receipts is to be fundec by short-term unsupported borrowing that is financed from the Capital Finance Reserve.

ſ		
	ļ	

-

-

	Carry Forward £000	<b>CIP</b> £000	<b>Total</b> £000
Childrens Services			
Keeping children safe		132	100
Departmental Total			132
<u>Community Services</u> Improving culture and leisure opportunities leisure management Narrowing the gap Recession response <b>Departmental Total</b>	3	62 19 49 40	170
			170
Development & Regeneraton LEF	40		
Departmental Total			40
<u>Corporate Support</u> Capital data base acquisition Single status/equal pay General carry forward Improving VFM Specialist Lawyers Competency framework training HR posts to assist with tupe issues Supporting staff to perform better <b>Departmental Total</b>	31 257 66	180 88 18 45 73	758
<u>Chief Executive</u> LSP and performance management Improving customer engagement <b>Departmental Total</b>	264	74	338
Corporate Items Care first development	198		100
Departmental total			198
Total	856	780	1636

# Transfers from Reserves to meet Revenue Expenditure 2010/11

#### HRA ASSETS TO BE APPROPRIATED TO GENERAL FUND

Г

Register	• · ·	• ••·
reference	Asset	Locality
1240	ESTATE MAPS	BELLIVER
1861	WOLSELEY PARK	WOLSELEY ROAD
215	OPEN SPACE	ABBOTSBURY WAY
216	PLAYGROUND	ABBOTSBURY WAY
217	AGATON FORT OPEN SPACE	AGATON FORT ROAD
219	PLAYGROUND	ARNSIDE CLOSE
220	TREE BELT	ARSCOTT LANE
221	PLAYGROUND	AXE CLOSE
222	OPEN SPACE	AYLESBURY CRESCEN
223	OPEN SPACE	BIGGIN HILL
224	OPEN SPACE	BLANDFORD ROAD
225	PLAYGROUND	BOULTER CLOSE
226	PLAYGROUND	BOURNE CLOSE
227	OPEN SPACE	BRENTFORD AVENUE
228	OPEN SPACE	BROOMFIELD DRIVE
230	OPEN SPACE	BUDSHEAD ROAD
231	OPEN SPACE	CARLTON TERRACE
232	OPEN SPACE	CHADDLEWOOD
233	PLAYGROUND	CHANNEL PARK AVENU
233	TREE BELT	CHURCH HILL
234	PLAYGROUND	CLOWANCE STREET
235	OPEN SPACE	COLTISHALL CLOSE
230	TREE BELT	COLWILL WALK
		COVERDALE PLACE
240	PLAYGROUND	COVERDALE PLACE
241		
242	OPEN SPACE	DALTON GARDENS
243	OPEN SPACE	
244	PLAYGROUND	DOCKRAY CLOSE
245	PLAYGROUND	DURRANT CLOSE
248	OPEN SPACE	LEYPARK WALK
249	OPEN SPACE	FARM LANE
250	PLAYGROUND	FROGMORE AVENUE
251	OPEN SPACE	GRANBY WAY
253	PLAYGROUND	HAWTHORNE CLOSE
254	PLAYGROUND	HESSARY DRIVE
255	OPEN SPACE	HILL PATH
256	OPEN SPACE	HONICKNOWLE GREEN
257	PLAYGROUND	INGRA WALK
259	OPEN SPACE	JAMES STREET
260	PLAYGROUND	JAMES STREET
261	PLAYGROUND	KESWICK CRESCENT
262	OPEN SPACE	LAKE VIEW CLOSE
263	OPEN SPACE	LAMERTON CLOSE
264	PLAYGROUND	LANCASTER GARDENS
265	PLAYGROUND	LANGDALE GARDENS
266	PLAYGROUND	LEGIS WALK
267	TREE BELT	LONG DOWN GARDENS
268	PLAYGROUND	LOWER PARK DRIVE
269	OPEN SPACE	MAIDSTONE PLACE
271	PLAYGROUND	MILFORD LANE
272	OPEN SPACE	MORICE STREET
276	PLAYGROUND	PENDEEN CRESCENT
277	OPEN SPACE	PENDEEN CRESCENT
278	PLAYGROUND	PENRITH GARDENS
278	OPEN SPACE	ROCHFORD CRESCENT
		RYDAL CLOSE
281		
282		SAUNDERS WALK
283		SEVERN PLACE
284	PLAYGROUND	SHERRIL CLOSE
285	PLAYGROUND	SOUTH HILL
286	TREE BELT	SOUTHWAY LANE

#### HRA ASSETS TO BE APPROPRIATED TO GENERAL FUND

Asset		
Register		
reference		Locality
287	OPEN SPACE	ST.BUDEAUX GREEN
288	OPEN SPACE	ST.EVAL PLACE
289	PLAYGROUND	ST.PANCRAS AVENUE
290	PLAYGROUND	STAPLE CLOSE
291	OPEN SPACE	STAPLEFORD GARDENS
292	OPEN SPACE	SWIFT GARDENS
293	PLAYGROUND	TAW CLOSE
294	PLAYGROUND	THAMES GARDENS
295	PLAYGROUND	TORRIDGE WAY
296 297	PLAYGROUND PLAYGROUND	TILLEY CLOSE TORVER CLOSE
297	PLAYGROUND	TYNEDALE CLOSE
298	ADELAIDE PARK	UNION PLACE
300	PLAYGROUND	WANSTEAD GROVE
300	PLAYGROUND	WASDALE CLOSE
302	PLAYGROUND	WASDALE GARDENS
303	PLAYGROUND	WINNICOTT CLOSE
304	OPEN SPACE	WYTHBURN GARDENS
305	PLAYGROUND	YELVERTON CLOSE
306	PLAYGROUND	YEWDALE GARDENS
563	LAND ADJ FORDER BATTERY	FORT AUSTIN AVENUE
2582	GAS GOVENOR	LINKETTY LANE
2583	GAS GOVENOR	LONGBRIDGE ROAD
2584	GAS GOVENOR	MAIDSTONE PLACE
2585	LAND FOR GAS GOVENOR	MILITARY ROAD
2586	GAS GOVENOR	SOUTHWAY DRIVE
		LONGBRIDGE ROAD /
1014	SITE OF DRY SKI SLOPE	WILBURT ROAD
2479	SITE AT	DARTMOOR VIEW
2499	SITE AT	MOUNT STREET
2504		PATTINSON DRIVE WHITLEIGH GREEN
2562	LAND AT	DELAMERE
		ROAD/EGGBUCKLAND
2580	GAS GOVENOR	ROAD
2608	LEASED PREMISES - THE FALSTAFF	75 CLITTAFORD ROAD BOMIN ROAD /
2609	LEASED PREMISES - THE TIGER	DORCHESTER AVENUE
2611	LEASED PREMISES -THE ALBERMARLE	BUDSHEAD ROAD
2612	LEASED PREMISES - THE LION & COLUMN	THURLESTONE WALK /
2613	LEASED PREMISES -THE WINDMILL	BAMPTON ROAD
564	CAR PARK	HOEGATE PLACE CRESSBROOK DRIVE,
717	RESIDENTIAL GROUND RENTS	MAINSTONE
718	RESIDENTIAL GROUND RENTS	WALCOT CLOSE, ESTOVER
720	RESIDENTIAL GROUND RENTS	FROGMORE ESTATE
721	RESIDENTIAL GROUND RENTS	CHADDLEWOOD
815	LEASED PREMISES - THE TOWN HOUSE	HARWELL STREET
856	LAND AT	STOGGY LANE (EAST)
871	LAND AT	KINGS TAMERTON ROAD
911	SITE AT	FARM LANE QUARRY 11-13 LOWER COMPTON
138	DEPOT	ROAD
2547	PUBLIC CAR PARK	WHITLEIGH GREEN
27	PUBLIC CAR PARK	BAMPTON ROAD
2547	PUBLIC CAR PARK	WHITLEIGH GREEN
27	PUBLIC CAR PARK	BAMPTON ROAD